Comprehensive Title IX Training 2020 Regulations February 20, 2025 Robert A. Dietzel Jennifer K. Starlin THRUN

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Title IX

"No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance . . ."

20 USC 1681

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Title IX Timeline

1972 – Title IX enacted

- 1974 Dept. of Health, Education, & Welfare issues regulations
- 1992 SCOTUS: student right to money damages for sexual harassment
- 1997 OCR: schools must respond to sexual harassment allegations
- 1998 SCOTUS: employee-to-student liability is deliberate indifference following actual notice
- 1999 SCOTUS: narrow definition of student-to-student sexual harassment
- 2020 New Title IX regulations
- 2024 New, new Title IX regulations
- 2025 Back to 2020 Title IX regulations









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OCR Dear Colleague Letter (Feb. 4, 2025)

"In light of the recent federal court decision vacating the 2024 Title IX Rule...the binding regulatory framework for Title IX enforcement includes the principles and provisions of the 2020 Title IX Rule ... but excludes the vacated 2024 Title IX Rule. Accordingly, open Title IX investigations initiated under the 2024 Title IX Rule should be immediately reevaluated to ensure consistency with the requirements of the 2020 Title IX Rule...."







Key Provisions	 All staff have reporting obligation "Single investigator" model prohibited Grievance process includes specific required steps Respondent presumed not responsible until responsibility determination is made Additional policy, training, documentation, and record retention requirements Due process emphasized
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Key Title IX Roles

- 1. Title IX Coordinator: oversees school's Title IX compliance and is a school employee
- 2. Investigator: Conducts investigation and issues investigation report
- 3. Decision-Maker: Makes determination of responsibility
- 4. Appeals Officer: Hears appeals
- Informal Resolution Facilitator ("IRF"): assists parties in reaching informal resolution, if applicable
- Investigator, IRF, Decision-Maker, and Appeals Officer must be different persons and appropriately trained
- · Title IX Coordinator may also serve as investigator or IRF

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Constitutional Concerns

- 1st Amendment (Freedom of Speech)
 Attempts to suppress free speech by school are not appropriate No gag orders
- 14th Amendment (Equal Protection)
- 5th Amendment (Due Process)
 - Respondent presumed not responsible until determination made

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What does "Sex" Mean?

- Sex: "An individual's immutable biological classification as either male or female. "Sex" is not a synonym for and does not include the concept of "gender identity."
- Male: "a person belonging, at conception, to the sex that produces the small reproductive cell."
- Female: "a person belonging, at conception, to the sex that produces the large reproductive cell."

Executive Order, Jan. 20, 2025





Quid Pro Quo

- Recipient's employee conditioning an aid, service, or benefit of the recipient on an individual's participation in unwelcome sexual conduct.
- Only applicable to **employee** Respondents; not applicable to Respondent volunteer, student, etc.

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Sexual Violence Definitions

 "Sexual assault": an offense classified as a forcible or nonforcible sex offense under the uniform crime reporting system of the Federal Bureau of Investigation.

 "Dating violence": violence committed by a person who is or has been in a romantic or intimate relationship with the Complainant. The existence of such a relationship is based on a consideration of the length of the relationship, the type of relationship, and the frequency of interaction between the persons involved in the relationship.

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 Term not defined in regulations
 District must define term in its policy
 How does your policy define consent?
 Consider absence or negation of consent, and capacity to consent
 Persons in key Title IX roles must know how to apply your consent definition consistently, impartially, and in accordance with policy
 REMEMBER: Staff/student conduct ALWAYS prohibited, regardless of consent

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"Education Program or Activity"

"Includes locations, events or circumstances over which the recipient exercised substantial control over both the respondent and the context in which the harassment occurs,...'

34 CFR 106.44(a)

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Off-Campus Sexual Harassment

- · Case-by-case analysis
- · Investigate if school doesn't know where misconduct occurred
- · Not during school activity? Consider effects of off-campus conduct at school!
- Consider applicable codes of conduct and Revised School Code provisions

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OCR Guidance on Off-Campus Conduct	 School must make a fact-specific determination Consider "whether the [school] funded, promoted, or sponsored the event or circumstance where the alleged harassment occurred" OCR Examples: Two students in a private hotel room as part of school-sponsored activity (field trip or athletic event) and teacher visiting student's home "ostensibly to give the student a book but in reality to instigate sexual activity with the student" No single factor is determinative
	"Questions and Answers on the Title IX Regulations on Sexual Harassment," U.S. Department of Education Office for Civil Rights, July 2021











Making a Report

- Any person can make a sexual harassment report at any time
- Reports can be made verbally, in writing, or electronically at any time to any school employee or the Title IX Coordinator
- Anonymous reports are permissible
- Report of sexual harassment is **NOT** the same as a Formal Complaint

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Actual Knowledge

- School's obligation to respond to sexual harassment is triggered when it has "actual knowledge"
- "Actual knowledge" means notice of sexual harassment or allegations of sexual harassment to school's Title IX Coordinator or any school employee

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Examples
Counseling Work/class schedule changes Extensions of deadlines Increased supervision or escorts Mutual no-contact order But , school may not impose discipline or other actions that are not supportive measures against Respondent before completing the grievance process

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Offering Supportive Measures

- No "one size fits all"
- Must be offered whether Complainant files Formal Complaint or not
- Document whether supportive measures were offered and which were taken, and retain documentation
- Modify, as necessary, to avoid deliberate indifference
 Keep confidential to extent possible except as may
- be required by law
- Coordinated by Title IX Coordinator

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Coordinator Signing Complaint

Key Question:

Is it clearly unreasonable in light of the known circumstances for the Title IX Coordinator to sign or not sign a Formal Complaint?



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Consolidation of Complaints

If there are multiple Formal Complaints arising out of the same facts and circumstances (*e.g.*, several complaints alleging similar behavior by one Respondent), the Formal Complaints may be consolidated to streamline the grievance process.

•Consider evidence implications before consolidating.

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Formal Complaint Dismissal

Mandatory Must be dismissed if allegations.

if proven:

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Permissive

employment ends; or

May be dismissed if:Complainant requests withdrawal;Respondent's enrollment or

Specific circumstances prevent

determination (e.g., Complainant not cooperating with investigation, many years between alleged

misconduct and complaint filing)

the school from gathering evidence sufficient to reach a

- Would not constitute sexual harassment under new definition;
- Did not occur in recipient's (school) program or activity; or
 Did not occur against a person
- Did not occur against a persor in the U.S.

REMEMBER: Even if complaint is dismissed under Title IX, school may address complaint under another policy code of conduct provision in some circumstances.













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Informal Resolution Notice

- The written notice must include:
- Allegations being investigated;
- Informal resolution requirements, including when informal resolution would preclude resuming a formal complaint arising from same allegations;
- Right to withdraw from informal resolution and resume the grievance process; and
- Any consequences resulting from participating in the informal resolution process, including the records that will be maintained or could be shared.





General Considerations

- School has burden of proof and burden to "gather evidence sufficient to reach a determination of responsibility"
- Parties must be treated equally
- Standard of evidence must be same for all complaints (employee and student)
- Reasonably prompt timelines
- · Respondent presumed not responsible
- · Consult your policy for specific procedures!

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 Delays and Time Extensions

 • Temporary delays for "good cause" are permitted with written notice to parties

 • "Good cause" examples:

 • Complexity of investigation

 • Concurrent law enforcement investigation with time-dependent release of evidence

 • Absence of parties or witnesses

 • Need to provide accommodations for party or witness with a disability

 • Delay for administrative convenience is not "good cause"











- If investigation reveals additional allegations not in original notice to parties and investigator decides to investigate those allegations, must provide notice of additional allegations to both parties
- Additional notice must:
- Identify date notice of the additional allegations given to the parties, and
- Describe additional allegations
- If additional allegations will not be investigated, investigator must state basis for decision not to investigate in investigation report

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Parties' Information

- Name of Party
- Name of advisor (if any)
- If student: age, grade level, and building
- · If employee: job, title, and building

Investigator's Information

- Investigator name and title
- · Training verification
- Statement that investigator does not have conflict of interest or bias against either party, generally or individually, that affected the investigation

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Relevant Chronology

- Date of Formal Complaint
- · Date notice letters sent
- Date Complainant(s) and Respondent(s) were notified of interviews
- · Dates interviews conducted
- · Date evidence submitted to parties/advisors for review
- Date each party's response was due and whether response received
- · Date investigation report submitted to Decision-Maker

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Nature of Allegations

- Describe each allegation, including date, time, place, and nature of the incident(s)
- · Additional allegations?
- If not in original notice to parties and investigator decides to investigate those allegations, identify date notice of additional allegations was given and describe the additional allegations
- If the additional allegations won't be investigated, state basis for decision

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Complainant's Sexual History Questions and evidence about Complainant's sexual predisposition or prior sexual behavior are not relevant unless: • Offered to prove that someone other than the Respondent committed the alleged misconduct; or • The questions and evidence concern specific incidents of the Complainant's prior sexual behavior with respect to the Respondent and

are offered to prove consent.

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Evridence Standard Decision-Maker makes finding(s) based on policy's standard of evidence or proof District may select the standard, but must use same standard for *all* Title IX sexual harassment investigations Recommend: "preponderance of evidence" More likely than not 51%

Determination of Responsibility

Must be in writing and address:

- Allegations
- · Procedural steps taken
- · Findings of fact
- · Student code of conduct or Board policy implications
- Conclusion for each allegation and rationale
- Disciplinary sanctions imposed and whether remedies provided
- · Appeal rights

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Appeal Process

- Determination of responsibility or dismissal includes parties' appeal rights
- Party submits appeal to Appeals Officer or Title IX Coordinator as applicable
- Appeals Officer provides written notice to both parties that appeal filed
- Parties may submit written statement to Appeals Officer in support of, or challenging, determination
- Appeals Officer issues written decision to parties simultaneously

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Hearing Format

- District determines hearing format
- Typical hearing format includes:
- Opening statements
- Presentation of evidence by Complainant, with cross examination
- Presentation of evidence by Respondent, with cross examination
- · Rebuttal, if any
- · Closing statements







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Retaliation Prohibited No recipient or other person may intimidate, threaten, coerce, or discriminate against any individual for the purpose of interfering with any right or privilege secured by title IX or this part, or because the individual has made a report or complaint, testified, assisted, or participated or refused to participate in any manner in an investigation, proceeding, or hearing under this part. 34 CFR 106.71(a)





Confidentiality

- Schools must keep confidential the identity of reporter, person who files Formal Complaint, and the parties and witnesses except as permitted or required by law or to carry out any provision of Title IX
- · Supportive measures must also be kept confidential

Confidentiality of Evidence

"Recipients may require parties and advisors to refrain from disseminating the evidence (for instance, by requiring parties and advisors to sign a non-disclosure agreement that permits review and use of the evidence only for purposes of the Title IX grievance process), thus providing recipients with discretion as to how to provide evidence to the parties that directly relates to the allegations raised in the formal complaint."

85 Fed Reg 30297-30298 (May 19, 2020)

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